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14 June 1967


MEMORANDUM FOR: Mr. Bross

SUBJECT : Assumption of Responsibility for
Development of the "TOD"

You and your staff representatives have had several discussions with Mr. Benington of the Office of the Secretary of Defense and with Mr. Fischer of the Bureau of the Budget concerning draft Terms of Reference, dated 31 May 1967, for the Target Oriented Display (TOD) of U.S. intelligence resources. As a result of these discussions, I recommend Mr. Benington be informed that you are prepared to recommend approval of these Terms of Reference with the changes as indicated in the attached draft.

The changes proposed concern:

1. Development of the TOD, in accordance with Terms of Reference agreed to by Mr. Vance, Mr. Helms and Mr. Schultz, under the chairmanship of a representative of the DCI.
2. Establishment of more realistic target dates.
3. Clarification of wording in the Terms of Reference concerning:
 - a. Identification of displays of data to be developed.
 - b. Safeguarding of compartmented information.


/ A/D/DCI/NIPE

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Attachment

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Revised Draft

Terms of Reference
For Preparation of
Target-Oriented Display

1. Purpose of Display

A Target-Oriented Display will be developed that shows how U.S. intelligence resources are directed against major intelligence requirements. The purpose of the display is to aid in a more precise analysis of the allocation of resources to intelligence targets. The display will be prepared under the guidance of a committee composed of a representative /s/ of the Director of Central Intelligence, chairman, assisted by representatives of the Secretary of Defense, the Director of the Bureau of the Budget, and /the Director of the National Reconnaissance Office/, the DIA, CIA, NRO and NSA.

The display will include the resources of the Consolidated Cryptologic Program, Consolidated Intelligence Program, and National Reconnaissance Program; and the Central Intelligence Agency program, excluding Covert Action. In addition, the display will include the resources of the and one-third of the SR-71 program.

2. Targets and Time Period to be Displayed

The displays will show how U.S. intelligence resources have been

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and currently are targetted against countries and regions. For the Soviet Union, China, and possibly other selected countries or regions, resources will be displayed in greater detail against specific military, economic, and political targets. The final list of elements will depend on the committee's evaluation of their significance, their meaningfulness, and on the practicability of acquiring data.

The displays will also include other resource data related to targets and classified by:

a. Intelligence functions including: various types of collection, processing, production, mapping and charting, and counterintelligence and investigative activities, research and development and general support.

b. Cost categories including investment, operating expenses, and research and development.

c. The various programs whose resources are included in the display.

The committee will prepare displays for FY68 and FY69 and, if meaningful, for FY66 and FY63. The FY68 and FY69 displays will be prepared first. The FY68 resources will be displayed as approved in June 1967. The FY69 resources will reflect recommendations of the Primary Action Officer for the CIP, CCP, and NRP and the 1969 Budget submission to the BOB for the CIA program. After guidance and procedures have been developed for the FY68 and FY69 displays, the FY66 and FY63 displays will be attempted utilizing the same

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approach modified as necessary to accommodate available data. A decision to include the FY66 and FY63 displays in the final display will depend on the committee's evaluation of their meaningfulness in light of the nature of data obtainable and of the effort involved.

3. Preparation of the Display

The display will be prepared in four phases:

- a. During the first phase, which will last until 1 July 1967, 15 August 1967, the committee will prepare general guidance including both specific target categories and supporting data required.
- b. During the second phase, which will last until 1 August 1967, 15 November 1967, CIA, DIA, NRO, AF, and NSA will prepare data displays for their areas. Each agency will determine the methods for allocating resources under its cognizance in accordance with the general guidance prepared by the committee.
- c. During the third phase, which will last until 1 September 1967, 15 January 1968, the committee will collate data, review allocation methods, prepare a draft report, and identify further data needs, if any.
- d. During the fourth phase, which will last until 1 October 1967, 15 February 1968, such additional data as may be needed will be submitted by CIA, DIA, NRO, AF, and NSA and the committee will prepare its final report.

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The above /schedule/ phasing is approximate and will be changed as mutually agreed upon by the representatives /of the DOD, DCI, BOE and NRQ/

4. Final Report

The committee's final report will consist of:

- a. The display.
- b. A discussion of the display and its limitations.
- c. A description of how the display was prepared. In this way future target-oriented displays can be refined and related to the initial attempt.
- d. Recommendations for further action.

5. Security

Whether or not the Target-Oriented Display materials will require a distinct security classification and control system will be determined in connection with the evaluation of the completed display. Pending such determination all current security procedures pertinent to the data involved will be observed.

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